

Stratham Planning Board

Meeting Minutes

April 16, 2014

Municipal Center, Selectmen's Meeting Room

10 Bunker Hill Avenue

Time: 7:00 PM

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13 Members Present:

Mike Houghton, Chairman

Bruno Federico, Selectmen's Representative

Jameson Paine, Member

Christopher Merrick, Alternate

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Members Absent: 19

Staff Present:

Bob Baskerville, Vice Chairman

Tom House, Member

Mary Jane Werner, Alternate

Steve Doyle, Alternate

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Lincoln Daley, Town Planner

1. Call to Order/Roll Call.

26 The Chairman took roll call.

2. Review/Approval of Meeting Minutes.

- a. March 19, 2014.
- 29 Mr. Paine made a motion to approve the minutes of March 19, 2014. Motion seconded 30 by Mr. Federico. Motion carried unanimously.
- 31 b. April 2, 2014.
- 32 The minutes for April 2, 2014 were not reviewed.

33 3. Public Hearing(s).

- 34 a. AutoFair Realty II, LLC, 1477 South Willow Street, Manchester, NH 03103 for the property located at 41 Portsmouth Avenue, Stratham, NH Tax Map 9, Lot 4. 35 36 Site Plan Review Application to construct a 25,600 square foot auto dealership and 37 related lighting, landscaping, drainage, and parking/access improvements. (Continued 38 from March 19, 2014)
- 39 Mr. Daley summarized that at the last meeting the Board discussed many items and 40 granted 6 waivers mainly involving landscaping. Road alignment and sidewalk related issues were also discussed. His understanding is that tonight the applicant would like to 41

further the discussion about the internal road layout, possible associated easements and sidewalks.

Mr. Mike Cheever, architect and project manager for the application introduced himself along with Andy Cruz, President of AutoFair, Mr. Bruce Scamman, civil engineer and Mr. Nick Lazos, Autofair's attorney.

Mr. Cheever said there were two items he was unable to address adequately at the last meeting; public easements on the property requested by the Town, and sidewalks. He handed over to Mr. Lazos to discuss these items.

Mr. Christopher Merrick joined the meeting at 7:05 pm. The Chairman asked him to be a full voting member. Mr. Merrick agreed.

Mr. Lazos said his understanding is that there exists a declaration of easements from Route 108 through the property and connecting to River Road in the rear portion. He says it is intended as a private easement for access not only by two parcels, but also the surrounding land owned by Mr. Scamman's Trust. Mr. Lazos said they have a number of concerns; the declaration of easements specifically prohibits Autofair from granting any third party any easement rights over those roadways. It appears to him that the intent of the original declaration was to keep those roads, utilities, and drainage rights private.

He went to state that the second concern involves the request by the Town to grant a public easement without a defined plan in place. There has been no response from the Department of Transportation (D.O.T.) which has restricted Autofair moving forward. This issue would mean they need to talk to Nissan of America which they are not prepared to do absent additional information of the proposed road way. Mr. Cruz is willing to cooperate with the Town, however the ultimate design of this roadway is going to be controlled by other parties. Mr. Lazos said he got the impression from what he had read, that Market Basket isn't that willing to go ahead with the roadway either. He stated that Autofair is not in a position to grant a public easement over their properties until the other parties who have a better knowledge of the design and look of the roadway are ready to go.

Mr. Lazos continued by stating that in his experience as a Land Use Attorney, once you start granting public easements for right of ways and roadways, it has a significant impact on lot lines. If a public right of way is granted, it will create subdivisions, issues relating to improvements and driveway problems plus other issues that neither side has addressed yet. Mr. Lazos said that despite this, Mr. Cruz is still willing to cooperate with the Town to try and come up with some potential design that is consistent with the overall roadway network that people are talking about. This will require Autofair to work with the other parties to get the legal right to move forward with the request.

Mr. Lazos then turned the topic to sidewalks. After reviewing the Town's site plan regulations, a project is required to have a side walk that connects the building's entrance to the parking areas on the site. There are no references to sidewalks along or on public ways. He said Autofair's plan clearly meets those requirements and respectfully requests the Board accepts the current plan.

Mr. Houghton said the issues pertaining to the easement and roadway are very important to the Town on a long term basis. The Town's vision for this section of Town is to have interconnecting roads to help improve traffic and make better use of commercial properties along that roadway. He said he realizes that this application is grandfathered under the previous Ordinance but the Town voted in favor of the new Ordinance to create this vision for this section of Town. Mr. Houghton said that sidewalks for the internal streets of the Gateway District are more important to him than having them along the Route 108.

Mr. Merrick agreed.

Mr. Paine addressed the roadway and said there is an agreement with Market Basket that if they do move ahead with their project, that includes the road which will provide alternative access for properties. He said not having sidewalks on the Route 108 would not be the end of the World, but it would be nice to have them internally for the residents.

Mr. Daley stated the long term goal is to create the necessary tools to allow for future development to occur. Having an established easement would allow the potential realignment Frying Pan Lane should it happen. Mr. Daley it would be to the benefit of Autofair.

Mr. Paine added that with an approved intersection the right hand turn only might go away depending on the coordination with the D.O.T. It might be a better situation for Autofair. The intent is not to take something away from Autofair, but to improve the area.

Mr. Andy Cruz said the problem is granting something for something that doesn't yet exist which may have a financial impact and value on the property if resold. He stated that in the long-term, the request is reasonable. However, he questions if NHDOT would allow an intersection of the access road and Frying Pan Lane. If it was moved further down the street, a better argument would exist and D.O.T. would be more amenable. Mr. Cruz said there are too many moving pieces and there are no guarantees in place the roadway will happen. He concluded by stating that he sees no benefits for his property from granting the easement.

Mr. Bruce Scamman talked about the driveway and said it is 30 feet wide at the neck and 24 feet from the pair of driveways proposed back. He said that doesn't meet the Gateway standards because they are looking for sidewalks, parking, and other things that would widen a roadway. More discussion ensued regarding the public easement.

Mr. Cheever said he wasn't sure how to move the project forward after the easement discussion. Mr. Houghton said he wasn't sure either as he was hearing that Autofair are willing to work with the Town, but they can't agree. He said they are trying to find a way to work constructively which is looking to build for the future.

Mr. Cruz repeated that he finds it difficult to grant an easement without a definitive plan being in place.

Mr. Daley asked if there was an opportunity for the Town to assist in the research and discussion and possible creation of easements using Town Counsel. Mr. Cruz responded that it's a timing issue as they would like to get on with their project. He

believes the application meets all the necessary criteria and doesn't see why the easement issue would hold up the project. Mr. Cruz confirmed that he would find the north and westerly side of the Nissan property more appealing.

Mr. Daley turned the topic to water and sewer. He said they had a general idea where the lines will go and the Town will need to work with the applicant to create easements in order to lay the lines.

Mr. Lazos said he understands that some work has been done about laying sewer lines across the properties, but that the Board should know that the private easements that were created in anticipation of this kind of discussion and allowed for sewer lines in the roadway easement areas. Mr. Lazos said when they brought the property they were made aware of these easements and decided to live with them.

Mr. Daley said when the time comes, the Town will work with affected property owners to make sure there is minimum impact on the properties. He added that the current lay out for sewer and water lines is based on the topography of the land. Mr. Cruz said he is totally supportive of the water and sewer because it can only improve things from a business perspective.

Mr. Cheever asked again what the next step should be. Mr. Daley suggested to the Board that a possible workshop involving Town staff, officials and members of the Planning Board be held to work with the applicant from now until the next meeting to work on these issues to move this project forward. Mr. Houghton said this would be a good idea.

Mr. Scamman said he had traffic turning templates as requested by the Board to show a tractor trailer can enter and exit the site with the existing infra-structure. They applied to the D.O.T. and as a result they will be slightly adjusting the island at the front to try and widen the area a little. Mr. Cruz said he would ask Mr. Cheever to get in touch to arrange a workshop meeting. The applicant asked for a continuance to May 21, 2014.

Mr. Paine made a motion to continue the application to May 21, 2014. Motion seconded by Mr. Merrick. Motion carried unanimously.

b. Public Service of New Hampshire, 780 North Commercial Street, Manchester, NH 03101. Conditional Use Permit pursuant to compliance with Section 11.4 of the Zoning Ordinance to conduct improvements and maintenance on an existing transmission line within the designated Public Service of New Hampshire utility right of way.

Mr. Daley reminded the Board that the applicant was before the Board on December 4, 2013 when they requested a conditional use permit (CUP) to undertake maintenance and improvements to an existing transmission line. The reason they are here tonight is to amend that CUP to make minor changes and reduce the overall impact to the wetland areas and buffers. They took this application before the Conservation Commission who support this.

Tracy Tarr from GZA Geo-Environmental introduced herself and several PSNH employees. She explained the reason they have come back before the Board is because they have to access one additional structure to change out the hardware, pole number 137 as shown on their plan. Mr. Tarr then went on to summarize the application. She explained that there will some temporary impact totaling 1,520 square feet to the

wetlands for them to get to that particular structure, but at the same time they received a request from Mr. Scamman to change a location of an impact which actually resulted in a reduction of overall impact by 420 square feet. They have arranged a site walk with Mr. Scamman which is tentatively scheduled for next week so they can make sure the clearance between the ground and line meets farm equipment standards. Mr. Federico asked if the structures were wooden and how tall they were now. Mr. Munroe, PSNH said they are wooden and between 50' and 60' tall with and increase to 65' to 75' being proposed. Mr. Paine asked if they would still be wooden after the work is done. The applicant said they would be. Mr. Houghton asked if these taller structures will provide Mr. Scamman better access. Mr. Munroe said they would. Mr. Paine asked if they were in any shore land areas. Ms. Tarr said they were, but it would be temporary impact only and none of the work triggers a permit. Mr. Paine asked about the restoration. Ms. Tarr said they do seeding and mulching once the temporary matting is pulled out. She said at the last meeting Mr. Daley had asked for specific seed mixes so that has been added to the packet this time around. Mr. Merrick asked which poles on the plan were having their height increased. Ms. Tarr said they are looking at around poles number 132 to 134, possibly 131 also.

Mr. Paine asked if the improved poles would be above a tree line or be more visible than they currently are to residential properties. Mr. Munroe said they need to have a look when they are out there as they don't know how high the existing tree line is.

Mr. Rodgers, abutter, asked for clarification on the project for Smith Farm Road residents and which poles will be replaced. Mr. Munroe showed Mr. Rodgers the poles on the plan. Mr. Rodgers asked if there would be any impact to the properties on Smith Farm Road from PSNH accessing the poles. Ms. Tarr explained the access points on the plan are shown in orange and showed they wouldn't be on anybody's property on Smith Farm Road. Mr. Rodgers asked if there were any subsequent plans for this plan in development. Ms. Tarr said this was an accurate site plan.

Mr. Bruce Scamman said he is looking forward to working with PSNH on the relevant poles and he has been sending out spec sheets to them for the equipment they will be using for farming. Some of the equipment is in the vicinity of 20 feet tall so they are looking for the clearance to be in the 30 to 35 feet range just for protection. Mr. Scamman said they has asked for the wetland crossing to be moved on sheet 3.06 between poles 133 and 134. PSNH moved the location as requested. Mr. Scamman has been working with NHDES to make a permanent crossing there and they would like to work with PSNH so they can have access to the permanent crossing. Mr. Daley asked who would maintain that crossing. Mr. Scamman said there are no culverts, and the water just rushes over the top of it with a stone bed you can drive on. There isn't really any maintenance required.

Mr. Daley asked the Board if they want to be part of the site walk with PSNH and the Scammans. Mr. Daley said he would like to be present.

Mr. Merrick asked what the required clearance is for the lines. Mr. Munroe said they are based off the NEC code 2012 which states 20.1 feet. PSNH keeps a buffer of half a foot also so they are at 20.6 feet. Mr. Munroe said it does state in the code that when designing a line to accommodate oversized vehicles, these clearance values shall be

- increased by the difference of the known height and fourteen feet so technically they should be at 26.1 feet. However, Mr. Munroe said they would be willing to go higher than that. Mr. Merrick asked what PSNH's clearance would be if the vehicle is 20 feet tall. Mr. Munroe said it would be 20.6 feet, but that's for standard vehicles.
- 5 c. Mr. Federico made a motion to continue the application to May 21, 2014. Motion 6 seconded by Mr. Paine. Motion carried unanimously. Varsity Wireless, LLC, One New Hampshire Avenue, Portsmouth, NH 03801 for the property located at 313 7 8 Portsmouth Avenue, Stratham, NH Tax Map 22, Lot 29. Site Plan Review 9 Application and Conditional Use Permit pursuant to Section 19.7 and a Special Exception Permit application pursuant to Section 19.4.2 of the Stratham Zoning 10 Ordinance to replace an existing 165' tall lattice telecommunications tower with a 185' 11 tall monopole telecommunications tower, associated antennas and cabling, and the 12 installation of ground based telecommunications equipment and associated fencing. 13 14 (Continued to May 7, 2014)
- Mr. Houghton explained that the applicant had requested a continuance to May 7, 2014.

16 **4. Public Meeting(s).**

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18 **5. Miscellaneous.**

- a. Report of Officers/Committees.
- i. Economic Development Committee
 Mr. Houghton said the Economic Development Committee (EDC) has been working on getting the 79e Tax Incentive Program finalized. They are working on getting it rolled out to the Town Center and PRE district to let them know about it.

b. Member Comments.

Mr. Daley shared that Lindt would like to create a second floor (mezzanine) for their recently approved addition plan. There will be no extra employees but overall space will increase by 30,000 square feet. All changes are internal so the building itself will not increase in height. Mr. Daley said according to the regulations, Lindt would need to increase the parking by 15 spaces. Mr. Daley reminded the Board that they had granted a waiver for the original approval to reduce the required number of parking spaces so Lindt hope they don't have to add these required parking spaces. Mr. Daley said he couldn't see any impact by not having these extra parking spaces.

- Lindt would like to know if this change can be considered administrative or do they need to come back before the Board with a formal application.
- The Board agreed this change could be administrative and that Lindt doesn't need to come back before the Board.

c. Other.

Mr. Merrick talked about the workshop with Autofair and said it would be a good idea to have the Board of Selectmen present. Mr. Federico added that had he known what AutoFair's response was going to be tonight, he would have invited Mr. Canada to tonight's meeting.

1 6. **Adjournment.**

- 2 Mr. Merrick made a motion to adjourn the meeting at 8:26 pm. Motion seconded by Mr.
- 3 Paine. Motion carried unanimously.

